

8 February 2017

BROOKE OVERVIEW AND SCRUTINY COMMITTEE – 16 FEBRUARY 2017

A meeting of the Brooke Overview and Scrutiny Committee will be held at 5.30pm on Thursday 16 February in Committee Room 1, Town Hall, Rugby.

Councillor Claire Edwards
Chair of Brooke Overview and Scrutiny Committee

A G E N D A

PART 1 – PUBLIC BUSINESS

1. Minutes

To confirm the minutes of the meeting held on 8 December 2016.

2. Apologies

To receive apologies for absence from the meeting.

3. Declarations of Interest

To receive declarations of:

(a) non-pecuniary interests as defined by the Council's Code of Conduct for Councillors;

(b) pecuniary interests as defined by the Council's Code of Conduct for Councillors;

(c) notice under Section 106 Local Government Finance Act 1992 – non-payment of Community Charge or Council Tax.

Note: Members are reminded that they should declare the existence and nature of their non-pecuniary interests at the commencement of the meeting (or as soon as the interest becomes apparent). If that interest is a pecuniary interest, the Member must withdraw from the room unless one of the exceptions applies.

Membership of Warwickshire County Council or any Parish Council is classed as a non-pecuniary interest under the Code of Conduct. A Member does not need to declare this interest unless the Member chooses to speak on a matter relating to their membership. If the Member does not wish to speak on the matter, the Member may still vote on the matter without making a declaration.

4. Crime and Disorder Scrutiny
5. Draft Corporate Strategy – Discussion with Executive Director
6. Committee Work Programme

Any additional papers for this meeting can be accessed via the website.

Membership of the Committee:

Councillors Claire Edwards (Chair), Mrs A'Barrow, Cade, Mrs Garcia, Miss Lawrence, Mrs New, Mrs O'Rourke, Sandison and Dr Williams

If you have any general queries with regard to this agenda please contact Veronika Beckova, Democratic Services Officer (01788 533591 or e-mail veronika.beckova@rugby.gov.uk). Any specific queries concerning reports should be directed to the listed contact officer.

If you wish to attend the meeting and have any special requirements for access please contact the Democratic Services Officer named above.

AGENDA MANAGEMENT SHEET

<i>Name of Meeting</i>	Brooke Overview and Scrutiny Committee
<i>Date of Meeting</i>	16 February 2017
<i>Report Title</i>	Crime and Disorder Scrutiny
<i>Ward Relevance</i>	None
<i>Contact Officer</i>	Keith Newell, Community Safety Partnership Manager, Tel: 01788 533547
<i>Summary</i>	This report updates the committee on the work of the Rugby Community Safety Partnership.
<i>Risk Management Implications</i>	There are no risk management implications arising from this report.
<i>Financial Implications</i>	There are no financial implications arising from this report
<i>Environmental Implications</i>	There are no environmental implications arising from this report.
<i>Legal Implications</i>	The committee is scrutinizing the work of the Rugby Community Safety Partnership in accordance with S19 of the Police and Justice Act 2006.
<i>Equality and Diversity</i>	No new or existing policy or procedure has been recommended.

Public Report to the Brooke Overview and Scrutiny Committee

16 February 2017

Crime and Disorder Scrutiny

Summary

This report updates the committee on the work of the Rugby Community Safety Partnership.

1. BACKGROUND

The Overview and Scrutiny Committees have a statutory responsibility (at least once a year) to review the decisions and actions of the responsible authorities within the Rugby Community Safety Partnership in relation to their crime and disorder functions this role was carried out by Customer and Partnerships Committee last year, following the disestablishment of the Crime and Disorder Committee in June 2014.

The Community Safety Partnership (CSP) consists of:

- Rugby Borough Council
- Warwickshire Police
- Community Rehabilitation Company
- Warwickshire Fire and Rescue Service
- Warwickshire County Council
- Rugby Clinical Commissioning Group
- Other key stakeholders including Victim Support and Warwickshire CAVA

The CSP Manager will provide an annual update on the work of the CSP. The Warwickshire Police and Crime Commissioner, the Rugby Safer Neighbourhood's Team, the Chair of Rugby CSP and the Chair of Rugby Neighbourhood Watch have also been advised about the meeting.

2. SCRUTINY FOCUS

The CSP Manager will report to the committee on the following:

- Performance for 2015/16
- Priorities for 2016/17
- Performance in 2016/17

Examples of project work will include:

- Domestic Violence
- Street Pastors
- Innovation
- Challenges ahead

A report from the CSP Manager addressing these items is appended and the Manager will present this report to the committee.

Sgt Leon Carter is also attending the meeting and will update the committee on specific policing issues, especially "Hate Crime" both pre and post Brexit.

Name of Meeting: Brooke Overview and Scrutiny Committee

Date of Meeting: 16 February 2017

Subject Matter: Crime and Disorder Scrutiny

LIST OF BACKGROUND PAPERS

There are no background papers relating to this item.



CRIME AND DISORDER

BROOKE OVERVIEW AND SCRUTINY COMMITTEE

16 FEBRUARY 2017

**RUGBY COMMUNITY SAFETY PARTNERSHIP
REPORT – CONTENTS**

1. 2015/16 Performance
2. 2016/17 Priorities
3. 2016/17 Performance
4. Projects Showcase:
 - Domestic Violence
 - Street Pastors
 - Innovation
5. Challenges ahead

1. 2015/16 Performance

The priorities for 2015/16 were:

- Serious Violent Crime
- Theft from Motor Vehicle
- Personal; Anti-social Behaviour

We had a successful year with performance as:

1.1 Serious Violence

109 offences against our target of 108 and although a rise of 1% that compared with a countywide rise of 34% in assaults with injury. In addition, and as a consequence of the “Saville” effect, many of the reported crimes were historical.

1.2 Theft from Motor Vehicles

Selected by the CSP Board as a priority as a result of a continuing (4 years) increase in offences. In 2014/15 some 516 crimes of this type were recorded. In 2015/16 we achieved a 14% reduction with 441 offences.

1.3 Personal ASB

We have an on-going target to reduce the vulnerability of every victim we support. For the second consecutive year this 100% target was achieved and both reflects and demonstrates our “victim” focussed approach.

Over the period 2013/14, 2014/15 and 2015/16 the CSP spent around £180,000 on a range of community safety initiatives against our priorities. As a result we have reduced the social and economic costs of crime by £1.7 million.

1.4 Reducing Reoffending

Prolific and persistent offenders pose the greatest risk and threat to local communities. Many have drug problems and commit crime to fund the habit. It is estimated that, nationally, out of a million active offenders, 100,000 have three or more convictions and commit half of all crime.

The CSP has a statutory duty to reduce reoffending and uses three complementary strands of work as its strategy:

- Prevent and deter
- Catch and convict
- Rehabilitate and resettle

There is a dynamic relationship across those strands which are not mutually exclusive. The multi-agency approach pertains through:

- Police
- Prisons
- Probation

However, recent government legislation (transforming rehabilitation) has caused some disruptions to services.

Reoffending rates are calculated a year in arrears in cohorts and over the past two years have been between 50% - 60% nationally. The Rugby CSP introduced and funded Futures Unlocked three years ago (see 4.3 below) and in the first two years reoffending rates have been between 20% and 30% - half the national rate. Rates for 2014/15 are currently being assessed. Not only are there fewer victims of crime but the social and economic costs of crime have been reduced significantly.

1.5 Road Safety

The CSP funds activity in the following areas:

- Bikeability scheme – delivered by community safety wardens (in addition to Warwickshire County Council scheme)
- Community Speedwatch
- ANPR – uninsured vehicles
- The Fatal Four (fire service-led road safety programme focussing on alcohol and drugs, mobile phones, speeding and seat belts)

We are the only CSP in the county that funds road safety activities from its own resources.

2. 2016/17 Priorities

The CSP Board set the following:

- Serious Violent Crime
- Burglary Dwelling
- Reducing Re-offending
- Personal ASB
- Road Safety

3. 2016/17 Performance

This update on performance in this current year is based on statistics covering the period April – December 2016.

3.1 Serious Violent Crime

Due to changes in Home Office crime recording systems, and, more robust ethical recording practices the county is seeing considerable increases in the levels of recorded crime. Added to this the combined effect of historical reporting post “Saville and Rolf Harris” levels nationwide are considerably higher. We have just had a “1986” incident reported. However, despite these unavoidable events April to Dec 2016 is two offences (2.2%) down on last year at 87 offences against 89.

3.2 Burglary Dwelling

In 2015/16 you will recall that the Board selected theft from vehicle, not domestic burglary as our acquisitive crime priority. During that year burglary increased by 30%.

This is a difficult and complex issue to get back with the dynamics of persistent and prolific offenders, offender management weaknesses, cross border criminality and other factors.

However, our comprehensive action plans are having an impact and we are currently down by 7.5% with 222 offences against 240 last year. At least a half have been in the rural communities with much cross border criminality. Overall so far for violence and burglary we have saved £77,000 in the social and economic costs of crime. A specific rural villages initiative is just starting in conjunction with the rural crime officer.

3.3 Reducing Reoffending

Last year's report referred to the pending central government changes to offender management via the "Transforming Rehabilitation" agenda and I warned of the potential difficulties. Having sat on the National Working Party set up by Chris Grayling I could see significant gaps between the rhetoric of policy and the operations delivery on the ground. The difficulties predicted arrived and have impacted against us.

At the local level the National Probation Service disengaged with the CSP early in the transition to the new arrangements. In addition the previously nationally recognised results achieved by Futures Unlocked were quickly diluted by the newly arrived Community Rehabilitation Company. Our past reduced re-offending rates via "mentoring" were derailed by an apparent under-resourced CRC.

At the national level our local weaknesses were echoed in a very critical report (joint inspection) published by HM Inspectorates of Prison and Probation. Nearly all aspects of the "Through the gate" programme were failing to be delivered in all inspection sites.

3.4 Personal ASB

As in the previous year we have continued to achieve our target of "reducing the vulnerability" of every victim we support. This is being managed and achieved via the ASB Case Management Group chaired by the CSP Manager. Multi agency co-operation performance on a shared confidential software programme has been the key to success. Meetings are held monthly and detailed case discussion result in agreed actions. Agendas involved are:

- RBC Housing
- RBC Wardens
- Police
- RSL's
- RBC Youth Workers
- WCC Youth Services
- RBC Park Rangers
- WCC Troubled Families
- WCC Community Safety

On average we are supporting 4 – 5 victims of Personal ASB.

3.5 Road Safety

Casualty statistics are notoriously at least a year out of date but we know that recent trends of KSI's are increasing. Our CSP action plan approach is unique in as much as we are the only CSP in the county to fund activities from our own budgets. Our initiatives are:-

- Community Speed Watch
- Bikeability
- ANPR operations – uninsured vehicles
- Driver Training for young people – Fatal Four
- Child seat campaigns

This varied and comprehensive approach provides the widest of opportunities for us to reduce casualties in many aspects of road use.

4. Projects Showcase

4.1 Domestic Violence

For more than three and a half years the CSP has commissioned Stonham to deliver a bespoke package of practical support to “medium risk” victims. Three specific outcomes are measured:

- The percentage of victims feeling safer as a result of the support received
- The levels of onward referrals to other specialist agencies
- The proportion of East European victims

Feelings of safety have risen from the year one baseline of 42% to an average of 88%. The level on onward referrals has increased from 20% to nearly 70%. Levels of East European referrals to the project have more than doubled from 17% to 39%. Stonham are withdrawing from this specific DV focus in March 2017. The County Council have commissioned “Refuge” to deliver DV Services across Warwickshire. I am delighted to report that agreement has been reached with them to continue the delivery of this work with the following elements:

- Bespoke personal support package
- Presence at our children's centres
- Group work support where necessary
- Quarterly report with case studies

4.2 Street Pastors

The CSP has supported this critical project since their inception nearly four years ago. They provide an invaluable service by being visible in the night time economy environment in the town centre and helping people in a variety of ways. They provide a neutral non-threatening presence and help take the heat out of many diverse situations.

In 2016 they provided more than 2,500 hours of visible street presence on every Friday and Saturday night from 10 pm to 4 am.

This cover is provided by teams of four well trained volunteers. During the year they dealt with:

4.2.1 Situations

- 52 aggressive behaviour
- 19 ASB
- 117 support to vulnerable people

4.2.2 Practical help

- 65 pairs of flip flops handed out
- 63 bottles of water or hot drinks
- 1,000 CSP branded lollipops
- 43 wet wipes
- 25 given first aid
- 20 given a safety blanket
- 1,700 broken bottles of glasses dealt with
- 21 transport home arranged
- 50 referrals to other agencies

4.3 Innovation

CSP action plans are reviewed monthly and the following examples of innovation are in current use:

- 2 Bluetooth messaging devices – more than 1.5 million messages delivered
- CSP purchased ANPR
- Police provided with metal arches to detect offensive weapons, plus hand held state of the art metal wand detectors
- Registered door staff provided with alcometers to detect drunken persons seeking to enter licensed premises
- State of the art “buddy” tags deployed to persistent and prolific offenders to manage and disrupt offending

5. Challenges Ahead

In summary our major challenges in 2017/18 are:

- 1) Partner resilience – clear examples of the growing impact of reduced public sector budgets
- 2) Additional significant changes to crime recording policy – we still do not know if we will be able to identify domestic burglary offences after 1 April 2017
- 3) Offender Management – over stretched probation service and under-resourced local Community Rehabilitation Company pose significant threats
- 4) Continuing changes in senior police personnel
- 5) Budgets and clarity – RBC

Keith Newell, CSP Manager, January 2017

AGENDA MANAGEMENT SHEET

<i>Name of Meeting</i>	Brooke Overview and Scrutiny Committee
<i>Date of Meeting</i>	16 February 2017
<i>Report Title</i>	Committee Work Programme
<i>Ward Relevance</i>	None
<i>Contact Officer</i>	Veronika Beckova, Democratic Services Officer, Tel: 01788 533 591
<i>Summary</i>	This report updates the committee on items for future meetings. The content of each committee's work programme is agreed jointly by the Chairs and Vice Chairs but committee members are invited to suggest items for inclusion.
<i>Financial Implications</i>	There is a budget of £500 available in 2016/17 to spend on the delivery of the overview and scrutiny work programme.
<i>Risk Management Implications</i>	There are no risk management implications arising from this report.
<i>Environmental Implications</i>	There are no environmental implications arising from this report.
<i>Legal Implications</i>	There are no legal implications arising from this report.
<i>Equality and Diversity</i>	No new or existing policy or procedure has been recommended.

Public Report to Brooke Overview and Scrutiny Committee

16 February 2017

Committee Work Programme

Summary

This report updates the committee on items for future meetings. The content of each committee's work programme is agreed jointly by the Chairs and Vice Chairs but committee members are invited to suggest items for inclusion.

1. PROGRESS OF SCRUTINY REVIEWS

1.1 Homelessness

The sub-group last met on 12 January to discuss the outcomes of the workshop on 23 November 2016 and received an update from the Housing and Regeneration Manager.

The next meeting is scheduled for 27 February where the sub-group will consider draft recommendations.

2. WORK PROGRAMME

The Chairs and Vice Chairs have so far allocated work to future meetings of the committee as shown in the tables below.

2.1 Whittle Overview and Scrutiny Committee – 13 March 2017

Topic	Description
Finance and Performance Q3	Monitoring of finance and performance
Welfare Reform	Review of impact of reforms
NOM/Green Plaque Scheme Task Group	One-page strategy

2.2 Brooke Overview and Scrutiny Committee – 6 April 2017

No topics are presently scheduled for this meeting.

3. OVERVIEW AND SCRUTINY WORK PROGRAMME 2017/18

The annual overview and scrutiny work programme workshop will be held on Wednesday 8 March 2017.

The committee is asked to consider if there are any review topics they would like to put forward for consideration for inclusion in the 2017/18 programme of reviews.

4. JOINT SCRUTINY COMMITTEE – TO DISCUSS FEEDBACK AND OUTCOMES

A meeting of the Joint Scrutiny Committee took place on Tuesday 31 January where the performance and future strategy was discussed with the Leader of the Council and the Executive Director. The meeting was chaired by Councillor Howard Roberts. Members of both scrutiny committees were invited to attend the meeting and asked to submit questions in advance.

Name of Meeting: Brooke Overview and Scrutiny Committee

Date of Meeting: 16 February 2017

Subject Matter: Committee Work Programme

LIST OF BACKGROUND PAPERS

There are no background papers relating to this item.